

Message Text

PAGE 01 NATO 05546 170323Z

66

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 EB-11 SS-20 NSC-10 OMB-01 ACDA-19 /142 W

----- 019225

R 162035Z NOV 73 ZFD

FM USMISSION NATO

TO SECSTATE WASHDC 2724

SECDEF WASHDC

INFO ALL NATO CAPITALS 3453

C O N F I D E N T I A L USNATO 5546

E.O. 11652: GDS 12-31-79

TAGS: MCAP, NATO

SUBJ: BURDENSARING: NAC DISCUSSION NOV 16

REF: A. USNATO 5457

B. USNATO 4523

C. STATE 223682 NOTAL

D. STATE 226262 NOTAL

SUMMARY. DURING NAC MEETING NOVEMBER 16, MAJORITY OF PERMREPS FAVORED DIRECTING SUBORDINATE COMMITTEES TO UNDERTAKE WITHOUT COMMITMENT STUDIES OF IMPACT OF VARYING SHARES IN NATO BUDGETS AS AN AID TO EARLY GOVERNMENTAL DECISION MAKING. US REP SAID HIS INSTRUCTIONS WERE TO SEEK FIRST A NAC AGREEMENT IN PRINCIPLE TO REDUCED US SHARES. SYG SUGGESTED COMPROMISE WHEREBY COMMITTEES WOULD BEGIN WORK, BUT NAC WOULD CONTINUE DISCUSSION ON NOV 21 IN EFFORT TO GET AGREEMENT IN PRINCIPLE SOUGHT BY US. ACTION REQUESTED: AUTHORITY TO ACCEPT SYG'S COMPROMISE, ON UNDERSTANDING THAT COMMITTEES WILL IN FACT SPEEDILY EXAMINE SIGNIFICANT REDUCTIONS OF US COST SHARES. END SUMMARY.

1. DURING NOVEMBER 16 NAC, SYG LUNS REFERRED TO PO/73/147 (REFTEL A) AND SOLICITED PERMREPS' VIEWS.

CONFIDENTIAL

PAGE 02 NATO 05546 170323Z

2. SPEAKING FROM INSTRUCTIONS, CHORAFAS (GREECE) EXPRESSED SYMPATHY WITH US CASE, CITED PERCENTAGE OF GNP WHICH HIS COUNTRY DEVOTES TO DEFENSE, SAID ANY ADDITIONAL BURDEN WOULD BE AT THE EXPENSE OF GREECE'S DEFENSE EFFORT AND CONCLUDED THAT

GREECE WOULD NOT BE ABLE TO PARTICIPATE IN A SOLUTION TO THE US PROBLEM.

3. DE STAERCKE (BELGIUM) REFERRED TO PARA 3(C) OF DRAFT DIRECTIVE (REFTEL A). HE DID NOT BELIEVE STATUS OF DISCUSSIONS WARRANTED RETENTION OF THE PARAGRAPH IN DIRECTIVE AND PROPOSED ITS DELETION. HE SUGGESTED ADDING "IN ACCORDANCE WITH THE POSITIVE APPROACH ALREADY ADOPTED IN THE COUNCIL" TO THE END OF PARA 3(D). HE URGED THE NAC TO ADOPT THE AMENDED DRAFT DIRECTIVE.

4. MCAULIFFE (US) EXPRESSED GRATITUDE FOR DE STAERCKE'S SUPPORT AT NOVEMBER 8 MEETING (REFTEL B). HE STATED HE COULD ONLY AGREE TO THE REFERRAL OF OPTIONS V AND VIII IN THE DIRECTIVE TO THE COGNIZANT COMMITTEES IF THE COUNCIL PROVIDED THOSE COMMITTEES RECEIVE FIRM INSTRUCTIONS FROM THE NAC TO REDUCE US PERCENTAGE SHARES. HE BELIEVED THAT THE ALLIES SHOULD AGREE IN PRINCIPLE TO REDUCE SIGNIFICANTLY THE US SHARE OF THE VARIOUS NATO BUDGETS AND TO ELIMINATE TOTALLY THE US SHARE IN THE DEFICIT OF THE CENTRAL EUROPEAN PIPELINE SYSTEM. SUCH AGREEMENT, IN TIME FOR THE MINISTERIAL MEETINGS, WOULD DEMONSTRATE THE COHESIVENESS OF THE ALLIANCE. WITHOUT SUCH AGREEMENT IN PRINCIPLE, THE UNITED STATES COULD NOT AGREE TO THE COUNCIL SENDING A DIRECTIVE TO THE COMMITTEES CONCERNED. SYG ASKED MCAULIFFE TO CIRCULATE HIS STATEMENT. MCAULIFFE AGREED TO PREPARE SUCH AND DO SO (SEPTTEL).

5. DE STAERCKE ACKNOWLEDGED THE US POSITION BUT THOUGHT VALUABLE TIME WOULD BE LOST IF IT WERE ADOPTED, SINCE PERMREPS WOULD AGAIN HAVE TO CONSULT THEIR GOVERNMENTS. HE SUGGESTED THAT THE CONCERNED COMMITTEES COULD UNDERTAKE TECHNICAL STUDIES WHICH WOULD AID GOVERNMENTS IN TAKING THE NECESSARY POLITICAL DECISIONS. SYG LUNS CONCURRED, AS DID ERALP (TURKEY), CATALANO (ITALY), KRAPP (FRG), AND CHORAFAS. BUSCH (NORWAY) SUGGESTED THAT COMMITTEES COULD BE CLARIFYING TECHNICAL MATTERS WHILE PERMREPS SOUGHT ADDITIONAL POLITICAL GUIDANCE.

6. BUWALDA (NETHERLANDS) DID NOT AGREE. HIS AUTHORITIES
CONFIDENTIAL

PAGE 03 NATO 05546 170323Z

BELIEVED IT WAS PREMATURE TO PROVIDE COMMITTEES WITH INSTRUCTIONS BEFORE MAKING POLITICAL DECISIONS. MCAULIFFE CONCURRED.

7. DE STAERCKE COUNTERED THAT COMMITTEES COULD WORK FROM "POSTULATES" OF REDUCED US PERCENTAGES AND PROVIDE USEFUL TECHNICAL RESULTS WHICH WOULD HELP GOVERNMENTS MAKE DECISIONS. BUWALDA QUESTIONED THE USEFULNESS OF SUCH RESULTS SINCE A NEW EDIP MIGHT BE AN ALTERNATIVE TO REDUCED US PERCENTAGES. IN ADDITION, STUDY GROUP HAD ALREADY DONE SUFFICIENT TECHNICAL WORK.

8. CHORAFAS APPEALED TO US AND NETHERLANDS TO ADOPT DE STAERCKE'S SUGGESTION. BUWALDA REPORTED HE HAD NO FLEXIBILITY BUT WAS

PREPARED TO RECOMMEND DE STAERCKE'S SUGGESTION TO HIS AUTHORITIES.
HIS ACCEPTANCE OF THE SUGGESTION WAS SUBJECT TO CONFIRMATION.
UNTIL THEN, HE WOULD HAVE TO RESERVE. IN RESPONSE TO SYG'S
REQUEST, MCAULIFFE AGREED TO DO THE SAME.

9. ERALP QUESTIONED STATUS OF OTHER OPTIONS (IN ADDITION TO V
AND VIII) WHICH HAD NOT BEEN DISCUSSED. SYG ASSURED HIM THEY
HAD NOT BEEN SET ASIDE.

10. SVART (DENMARK), WITH REFERENCE TO OPTION IX (PURCHASES
OF US MILITARY GOODS), ANNOUNCED THAT HIS COUNTRY HAD RECENTLY
SIGNED CONTRACTS FOR US MILITARY GOODS FOR \$75 MILLION.

11. KRAPF REITERATED THAT PRINCIPAL FRG CONTRIBUTION TO BURDEN-
SHARING WAS BILATERAL OFFSET AGREEMENT. HIS AUTHORITIES WERE ALSO
PREPARED TO CONSIDER A REDUCTION OF THE US SHARE IN INFRASTRUCTURE,
BUT HAD DIFFICULTIES WITH OPTION VIII (CHANGES IN NATO BUDGETS).

12. SYG URGED THAT THE COMMITTEES BE GIVEN AUTHORITY TO BEGIN
SO THAT THEY COULD PROVIDE THE COUNCIL THE ADDITIONAL DATA
NECESSARY TO MAKE POLITICAL DECISIONS. HE THOUGHT THAT IF THE
US PREFERRED A PARTICULAR OPTION, THAT PREFERENCE MADE THAT
OPTION IMPORTANT.

13. MCAULIFFE AGAIN STATED THAT COMMITTEES WOULD HAVE TOO LITTLE
GUIDANCE TO GO ON WITHOUT FIRM NAC GUIDANCE. ON A PERSONAL
BASIS, HE SAID HE WOULD SUGGEST TO WASHINGTON THAT THE COMMITTEES
CONCERNED, IF DIRECTED TO UNDERTAKE STUDIES, EXAMINE A RANGE OF
CONFIDENTIAL

PAGE 04 NATO 05546 170323Z

US PERCENTAGE REDUCTIONS: 30 PERCENT, 40 PERCENT, 50 PERCENT.
SYG SAID THAT MAJORITY OF NAC PREFERRED TO FOLLOW MORE GENERAL
DRAFT DIRECTIVE, BUT THAT, IN ATTEMPT TO PURSUE THE APPROACH
FAVORED BY U.S., THE COUNCIL COULD DISCUSS BURDENSARING AGAIN
NOV 21. PERMREPS SHOULD SEEK INSTRUCTIONS ON U.S. POINTS. TO
ACCOMODATE OTHERS, HOWEVER, U.S. SHOULD SEEK AUTHORITY TO
ALLOW COMMITTEES TO BEGIN WORK.

14. IN LIGHT OF SYG'S STATEMENT, REQUEST AUTHORITY TO LIFT US
RESERVATION SUBJECT TO THE COMMITTEES BEING DIRECTED TO EXAMINE
A RANGE OF U.S. REDUCTIONS. RUMSFELD

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 16 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO05546
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS 12-31-79
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731165/abqcediv.tel
Line Count: 154
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. USNATO 5457 B. USNATO 4523 C. STATE 223682 NOTAL D. STATE 226262 NOTAL
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 21 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21-Aug-2001 by boyleja>; APPROVED <03-Oct-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: BURDENSARING: NAC DISCUSSION NOV 16
TAGS: MCAF, NATO
To: STATE
SECDEF INFO ALL NATO CAPITALS
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005